Road Safety Advocacy Toolkit

STRATEGIC PLANNING: HOW-TO GUIDE



The Global Road Safety Partnership is hosted by:

International Federation of Red Cross and Red Crescent Societies



GLOBAL **ROAD SAFETY** PARTNERSHIP

▶ Acknowledgement

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Setting started

An action plan provides a practical roadmap for achieving your campaign goal and is a critical part of the campaign process. An action plan helps to refine policy objectives, set policy-maker targets, clarify roles and responsibilities among partners, and determine campaign strategies. Over the course of your campaign, you will use your action plan to guide strategic decision-making and help you effectively monitor progress.

What needs to be done?

Campaign action plans can differ in format and level of detail, but they generally include the following types of information:

- Policy objective(s)
- Decision-maker targets and other key stakeholders
- Campaign strategies
- Communication tactics
- Partners

An action plan should also include a detailed work plan based on your selected campaign strategies. That workplan should highlight the following:

- Anticipated campaign activities and timelines
- Persons/partners responsible for carrying out the activities
- Required resources for the activities and who is providing them
- Indicators for monitoring activities and evaluating progress

A strong campaign action plan requires a thorough understanding of the political environment. Before you begin, do the necessary research to ensure that policy change is, in fact, the best way to address your road safety concern and to reduce road crash death and injury. Examine the latest science and evidence in support of your road safety issue, make certain you understand related laws and regulations and ensure that you've identified policy gaps. Also consider researching past road safety advocacy efforts (or other public health advocacy efforts), so you know which strategies did or did not work. Your research should include creating a political map, which will detail the policy-making process and which decisionmakers and influencers are involved. (For more information on political mapping, please see GRSP's"Political Mapping: How-to Guide".)

Your action plan will be most effective if it is developed as part of a collaborative process among campaign partners. Identify a core group of organizations that can provide leadership throughout the planning period.

HELPFUL HINT: Regularly update your action plan throughout your campaign. Remember that the campaign action plan is a living document that reflects the current advocacy environment - and that as the environment changes, whether as a result of an election or your advocacy efforts, so too should your plan. Examine the plan regularly to determine whether its initial strategies and activities are bringing you closer to achieving your policy objective. Designate periodic check-in times with the campaign leadership to review and revise your political mapping, monitoring and evaluation data, and campaign action.



Gather your partners and form your team.

The size of your planning team may vary according to the scope of your campaign, but consider assembling a core leadership group of five to seven organizations that are skilled advocates and deeply dedicated to achieving your policy objective. (A larger group may prove unwieldy and make it difficult to reach consensus on critical campaign decisions.) Each of these organizations should send one or two senior-level representatives to participate in the action plan development process. For more information on this, consult the GRSP Building an Advocacy Partnership tool.

Whilst you are action planning, discuss which organization has expertise in a particular area, as well as resource constraints. This will help you to plan more effectively.

Gather background information

Once you have determined your campaign's core leadership team, divide responsibility for gathering and summarizing existing background information related to your public health issue. This may include the following types of information:

- Global, regional, national, and/or sub-national mortality and morbidity rates
- Primary causes of morbidity and mortality
- Economic costs-benefits analysis
- Relevant literature reviews and scientific studies, including Traffic Injury Prevention journal
- Global and regional best practices and standards, including WHO, UNECE, and World Bank guidance
- Recent media coverage
- Existing laws and regulations and any gaps in policy and/or their implementation, including WHO information on country policy status
- Model policies from other jurisdictions. For more information, consult the Strengthening Road Safety Legislation manual from WHO.
- Historical attempts to change related policy and their outcomes (successful and unsuccessful)

As part of the research process, the team should also conduct a comprehensive political mapping (For more information on political mapping, please see GRSP's "Political Mapping: How-to Guide".) which includes identifying:

- Steps and timelines of the policy-making process
- Government bodies and decision-makers engaged in the process
- Individuals and organizations that can influence the process - and their potential motivations for supporting (or not opposing) your campaign.

Your team can likely conduct much of the necessary research, but consider engaging technical consultants to address any complex research needs. This might include technical or subject-matter experts, policy/ legal analysts, media professionals, or political insiders. Consultants will likely speed up the research process, though they may require financial compensation. Once the research phase has been completed, ask all researchers to develop one to three page summary briefs (approximately one to three pages). Package the summaries together and distribute for review in advanced of action planning.

Prior to action planning, you will likely identify minor holes in your background information and political mapping. That's ok! As the campaign progresses, you will naturally uncover additional information. However, if you identify major gaps in needed data or analysis, you may want to consider commissioning research studies, packaging evidence, or conducting your own analysis as part of your campaign strategies and activities. Discuss this as part of your campaign action planning.

Initiating action planning

Complete the action plan with your leadership team over a one- or two-day period. In a group setting, participants will find it easy to share, debate and discuss information and ideas, which will help foster shared ownership and result in a more complete plan. The action plan can be completed either by the entire group or with small groups that work on specific sections and then re-convene as a large group to review and finalize content.

Consider identifying an external facilitator that can help guide your leadership team to complete the plan. A good facilitator can help all team members to fully participate, minimize power dynamics and conflicts, encourage in-depth discussion, ask clarifying questions, and help your team to arrive at consensus.

GRSP's Essential Elements of a Policy Advocacy Campaign may be a useful resource for you, your campaign leadership team, and/or your external facilitator as you complete your advocacy action plan. Share before action planning.

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REFINE POLICY OBJECTIVE

Before you begin planning, you should already have a strong sense of your policy objective. Ideally, a shared policy objective is what brought you and your campaign partners together and guided your political mapping. During action planning, take the time to review and refine your policy objective as appropriate.

Remember: policy objective(s) represent the change you want to see happen or the goal you are working towards. The policy objective(s) set the direction for your overall campaign plan. Your policy objective should address a gap or weakness in the existing policy environment and provide an evidence-based solution for your advocacy issue. Your policy objective should be **S**pecific, **M**easurable, **A**chievable, **R**elevant, and **T**imebound or **SMART**. It should also contain the following three items:

- A policy "actor" or decision-maker the person(s) or decision-making body with the power to make your desired change a reality
- A policy "action" or decision the specific action you want them to take or decision you want them to make.
- Timeline for change the date by when you want them to act or decide.

The GRSP Setting Policy Priorities: A 3-Step Process tool can help you and your partners to further refine your campaign's policy objective.

Policy Objective(s)

DETERMINE POLICY PROVISIONS AND NON-NEGOTIABLES

Now that you've defined a policy objective as a starting point for your campaign action plan, your team needs to determine what policy provisions and specific language you would like to see included.

Based on background information you've collected prior to the meeting – in particular any global standards and examples of model policies – as a group list the main provisions you want to see included in the proposed policy. This will help you come to consensus on your "gold standard"," or ideal policy. The WHO's Strengthening Road Safety Legislation Manual provides some guidance on the necessary components of good practice road safety policies.

Next, identify possible provisions that might be introduced during debate on your policy objective. Identify which of these you would oppose and discuss the reasons why.

Because quick decisions may need to be made during a campaign about whether to support a proposed compromise, your group should use this opportunity to anticipate possible compromises and what you are willing or unwilling to accept. Review each provision together and decide if there is an acceptable compromise.

If there is no compromise, then these are your non-negotiable items.

Keep this part of your action plan confidential. If opponents know in advance what you are willing to compromise, that may weaken your chances to secure the strongest possible policy

"Gold standard" provisions	Possible compromises
1.	1.
2.	2.
3.	3.
4.	4.
5.	5.
Provisions to oppose	Possible compromises
1.	1.
2.	2.
3.	3.
4.	4.
5.	5.
Non-negotiables:	

1. "Gold standard" policy is the ideal policy you are seeking to pass. It would include all provisions of internationally accepted good practice policy.

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IDENTIFY POLICY TARGETS

Now that you have refined and expanded upon your policy objective, it is time to prioritize your policy targets. Targets include key decision-makers with the power to make your policy objective a reality and their "influencers"² within the policy-making process.

Your list of policy targets should also include other stakeholders-such as non-governmental organizations, academic institutions, media members, constituent groups, and private sector representatives-that you can leverage to effectively reach and persuade decision-makers and influencers.

Reference your political mapping, in which you outlined the decision-makers and influencers engaged in the policy-making process, to help you in this prioritization exercise. You might not have the time, resources or access to target everyone included in your political mapping, so be thoughtful and specific about those who you will target for support.

Decision-maker (name and title)	Their Influencers (names and titles)	Stakeholders (may include individual names, organizations/groups or categories of people)

2. Influencers are individuals who have sway over individual policymakers and therefore hold informal power to move policy forward. Examples might be staff advisors, political party leaders, non-government organization representatives, religious leaders.

DETERMINE STRATEGIES

Having prioritized your policy targets, now it's time to determine the high-level strategies you will use to reach, influence and mobilize decision makers. Examples of strategies include:

- Providing policy support by drafting legal or technical language
- Monitoring implementation of policies and highlighting gaps in follow-through to decision-makers, media and the public
- Cultivating key policy champions to lead efforts in parliament or relevant ministries
- Building support for your policy objective within key government agencies and ministries
- Conducting outreach with policy-makers to marshal support or votes
- Using media to activate public dialogue and influence policy-makers
- Mobilizing grassroots supporters to voice support for your policy
- Building coalitions of key stakeholders to conduct outreach and build support
- Gathering, packaging and disseminating evidence

Be creative in designing strategies, but remember to carefully consider your policy targets' interests, your campaign team's advocacy strengths and weaknesses, and any cultural and political factors that affect advocacy in your country. Usually a combination of three to five strategies is most effective. You will determine the activities and tactics associated with these strategies later in the planning process.

Strategies

PLAN COMMUNICATIONS

No matter which strategies you've chosen, communications will be an integral component of implementation. Review your list of individual policy targets and organize them into categories of potential audiences for your communication efforts (e.g. parliamentarians, ministerial leaders, technical experts, health professionals, health activists, journalists). Once you have defined your audiences, determine the most effective communication channels, materials and messengers to reach them. Be as specific as possible. Channels are information conduits, like newspapers, social media sites, community meetings, or town halls. Materials are the communications tools, like briefing papers or SMS messages. Messengers are specific individuals, like a staff deputy or a respected colleague with influence over your target. During action planning, it can be useful to have individual small groups identify the channels, materials and messengers for your different target audiences.

Following development of your action plan, the GRSP Developing Advocacy Messages tool can be used to help craft targeted and persuasive messages for your various campaign audiences.

Audience	Channels	Materials	Messengers

ADDRESS OPPOSITION

Nearly every advocacy campaign will encounter some form of opposition. As part of your political mapping, you identified groups or individuals with the potential to intervene against your policy objective, the arguments they use, and the decision-makers over whom they have influence. As part of your strategic campaign planning, you now need to consider how you will monitor and mitigate opposition activity throughout your campaign.

Following development of your action plan, the GRSP Developing Advocacy Messages tool can be used to help craft effective arguments and messages to counter opponents.

•				What types of
Opponents	What types of information/ resources will you monitor in order to learn about opposition activity?	How will you get the information?	Who will get the information?	actions will you take to preempt or mitigate opponents' efforts to defeat your policy objective?

IDENTIFY PARTNERS

Your campaign leadership team is responsible for the day-to-day management and implementation of your plan, but additional partners can be invaluable. Identifying and mobilizing a range of old and new allies willing to speak out in favor of your objectives is one of the most powerful methods for building policy-maker support. You can utilize additional partners to help reach specific policy targets, carry out your strategies, support communications, and monitor and mitigate the opposition. Map out the potential partners you want to support your action plan and the specific roles you want them to play. Then identify the person on your campaign leadership team who is responsible for recruiting them.

Partner	Desired Role	Recruiter

6. IDENTIFY DECISION-MAKERS

The individual policymakers with formal decision-making power during the policy-making process are likely to become the primary targets of your advocacy outreach. These could include heads of state, ministers, permanent secretaries, and parliamentarians. In bodies where there are many decision-makers, such as a parliament, it is helpful to focus on specific members who sit on key committees, hold leadership positions, or are known as highly influential among their colleagues.

When identifying decision-makers, be as specific as possible. Note down names in addition to titles or positions.

Strategy:					
Activity	Resources	Responsible	Time-frame	Monitoring & Evaluation	
				Indicator of Success	Documentatior

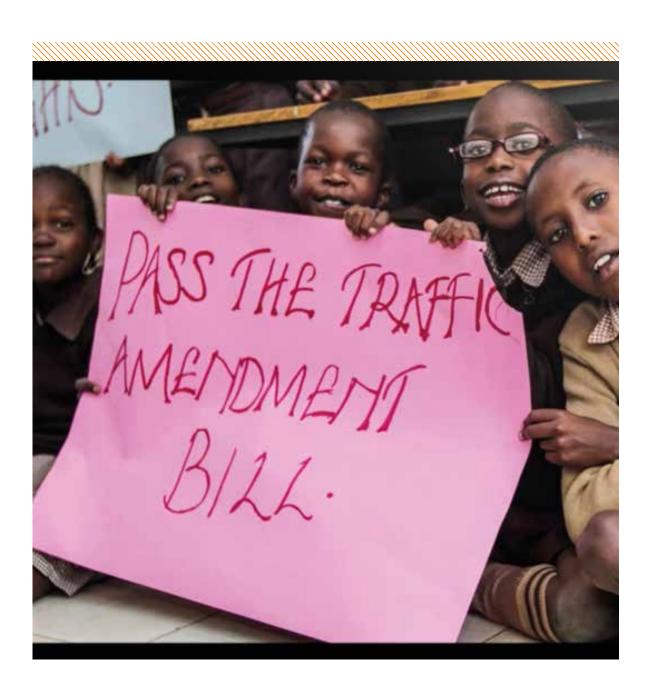
Using your Campaign Action Plan

Congratulations! You have completed your campaign action plan. Before you begin implementing, review your plan one last time to ensure that you can realistically accomplish the activities you laid out and you did not overlook any key opportunities. Make note of any missing information in your action plan and determine how you will fill those gaps.

Next, take the time to determine when and how your campaign team will regularly review and update your plan. Specifically, discuss the frequency of your review and update meetings, methods of communication and data review, and approaches to decision-making (e.g. consensus, majority-vote or other). Consider who else may need to learn about your plan and whose feedback you want to capture. While your action plan may contain sensitive information that you won't want to become public, you may need to secure the buy-in of important stakeholders like policy champions or other committed partners. Think carefully about how to gain buy-in without breaching confidentiality.

Finally, discuss any potential risks or threats to implementing your action plan and determine how the campaign leadership team will respond if a potential crisis were to arise. This should include specific roles and responsibilities and will help to minimize negative impact to your campaign. The GRSP Managing Risks and Crises tool can help your team to assess and anticipate risks and develop an appropriate crisis response plan.

YOU ARE NOW READY TO BEGIN IMPLEMENTING. GOOD LUCK ON YOUR CAMPAIGN!



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Global Road Safety Partnership PO Box 303 17 chemin des Crêts CH-1211 Geneva 19 Switzerland

Tel: +41 22 730 4249 Fax: +41 22 733 0395

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For more information about how to join the Global Road Safety Partnership please visit our website www.grsproadsafety.org







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